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Least-cost decarbonization pathways for electricity generation in Finland: A convex quantile regression approach

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Abstract

This study investigates the least-cost decarbonization pathways in the Finnish electricity generation industry in order to achieve the national carbon neutrality goal by 2035. Various abatement measures, such as downscaling production, capital investment, and increasing labor and intermediate inputs, are considered. The marginal abatement costs (MACs) of greenhouse gas emissions are estimated using the convex quantile regression method and applied to unique register-based firm-level greenhouse gas emission data merged with financial statement data. We adjust the MAC estimates for the sample selection bias caused by zero-emission firms by applying the two-stage Heckman correction. Our empirical findings reveal that the median MAC ranges from 0.1 to 3.5 euros per tonne of CO₂ equivalent. The projected economic cost of a 90% reduction in emissions is 62 million euros, while the estimated cost of achieving zero emissions is 83 million euros.

Keywords: abatement cost, convex quantile regression, forward-looking assessment, climate policy, decarbonization pathways

JEL: O44, Q43, Q51, Q52, Q54

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1. Introduction

Efficient carbon abatement depends on the ability of firm managers and policymakers to identify the least-cost abatement options. This requires an understanding of the role of marginal abatement cost (MAC), which is the cost associated with reducing the emission of one additional unit of pollutant or greenhouse gas (GHG). The MAC is a key concept in environmental economics and climate change mitigation and plays an essential role in pricing pollutants and guiding environmental policies.

Recent studies on the empirical assessment of MAC and the identification of least-cost pathways for emission reduction using the convex quantile regression (CQR) approach proposed by Kuosmanen and Zhou (2021) have gained increased popularity. This data-driven procedure explicitly incorporates multiple abatement options, inefficiency, and stochastic noise. It provides a robust framework for estimating shadow prices and MACs across various contexts, such as air and water pollutants as well as within manufacturing or resource extraction industries.

Kuosmanen et al. (2020) pioneered the application of the CQR approach in a cross-country analysis of OECD countries, revealing that actual abatement costs were lower than predicted in the late 1990s. The EU member states bore a greater burden than their OECD counterparts in adhering to the initial Kyoto commitments. Building on these developments and findings, subsequent theoretical advancements and extensions by Dai et al. (2023c,d) further refined the CQR methodology. These contributions included an extension of properties to shape-constrained nonparametric functions and the introduction of a penalized CQR method to address quantile crossing.

Recent empirical studies demonstrated the versatility of the CQR approach. Dai et al. (2020) evaluated emissions reduction targets of Chinese provinces, revealing substantial cost variations and potential savings resulting from diverse abatement options and the adoption of more efficient technologies. Zhao and Qiao (2022) examined US coal-fired power plants, estimated shadow prices, and emphasized the regulatory impacts on the market prices of pollutants. Wen et al. (2022) assessed soil erosion abatement costs in Shaanxi Province, China, emphasizing the potential for cost-efficient solutions and highlighting the need for effective strategies that consider external variables and temporal-spatial distribution. Quinn et al. (2023) analyzed 125 countries during the Kyoto Protocol period and found that countries with set CO₂ emission targets experienced a higher MAC than prevailing emission

pricing mechanisms. This highlights the importance of shadow price estimates in an emission trading system (ETS) regulation and the consequences of policy decisions.

CQR has also opened new avenues for productivity and efficiency analysis. For example, Dai et al. (2023a) utilized CQR-based quantile allocation models to evaluate resource allocation efficiency in Finland’s business sector. Further, Dai et al. (2023b) addressed the issue of secular stagnation in productivity growth by exploring the impact of a low-carbon transition on OECD countries. Their findings, based on a quantile shadow-price Fisher index using a penalized CQR approach, showed that accounting for GHG emissions significantly increases measured productivity growth, particularly in countries that actively reduce their emissions.

In addition to CQR, closely related estimation approaches in this field include convex nonparametric least-squares (CNLS; Kuosmanen, 2008) and stochastic nonparametric envelopment of data (StoNED; Kuosmanen and Kortelainen, 2012). These methods can be used to analyze the reduction of various pollutants across different industries. Mekaroonreung and Johnson (2012) were the first to apply CNLS and StoNED to estimate shadow prices of SO₂ and NO_x emissions of US coal power plants. They found that applying the weak disposability StoNED method provides consistent estimates of the emission market prices. Xian et al. (2022) utilized the StoNED method to estimate the least MAC of CO₂ for Chinese iron and steel enterprises. Their findings showed that increasing labor is the most cost-effective abatement measure for most enterprises, proposing policy implications for reducing carbon abatement costs in the industry. Recently, Rødseth (2023) applied CNLS to estimate CO₂ shadow prices, highlighting the importance of incorporating the material balance principle into shadow price estimation. In the present context, the key difference between the CQR and CNLS/StoNED approaches is that the latter approach evaluates MACs by projecting all observations to a single production frontier that represents the average practice (CNLS) or the best practice (StoNED), while in the CQR approach, one estimates multiple quantile frontiers to evaluate MACs locally at the current level of efficiency.

This study presents two contributions to the growing body of literature. First, we utilize unique register-based firm-level GHG emission data merged with financial statement data to empirically assess the least-cost decarbonization pathways in the Finnish electricity generation industry. Our empirical analysis not only considers the historical development of abatement costs and the least-cost abatement strategies at present, but also presents forward-

looking projections to assess the economic cost of achieving Finland’s carbon neutrality targets by 2035.

Second, we propose a simple practical remedy for the potential sample selection bias due to zero-emission firms. Zero-emission firms refer to firms that do not report any GHG emissions. This subset of firms includes a growing number of renewable energy producers that do not emit any CO₂; however, there are also conventional firms that fail to report their emissions for various reasons. For example, the EU emissions trading system (EU ETS) regulation requires that all power plants with a net heat excess of 20 MW report their GHG emissions; however, the regulation does not concern smaller plants. Building on the insights of Kuosmanen et al. (2023), we adjust the MAC estimates to account for zero-emission firms by applying a two-stage method known as the Heckman correction (Heckman, 1979).

The remainder of this paper is organized as follows. Section 2 provides an overview of the Finnish electricity generation industry. Section 3 outlines the methodological framework used to estimate MACs and assesses the economic costs of the decarbonization pathways. Section 4 presents the data used in this study. Section 5 presents the empirical analysis findings. Finally, conclusions are presented in Section 6.

2. Electricity generation industry in Finland

Finland’s energy sector is a significant contributor to national GHG emissions (Statistics Finland, 2022). To align with the EU’s targets for reducing GHG emissions, Finland has made progress in its energy transition process, resulting in structural changes, particularly in the electricity generation industry. Currently, nuclear energy dominates, accounting for over one-third of the total electricity generation, while bioenergy and hydroelectricity follow closely, each contributing approximately 19% to the power mix.¹ Increasing renewable energy is crucial for phasing out the use of fossil fuels. This shift is expected to double industrial electricity consumption and increase the nation’s total electricity use by 50% by 2050 (Paloneva and Takamäki, 2021). Therefore, the success of energy transformation depends on ensuring the availability of affordable, reliable, and low-emission electricity, with a primary focus on reducing emissions from electricity production.

¹Statista, Electricity generation in Finland.

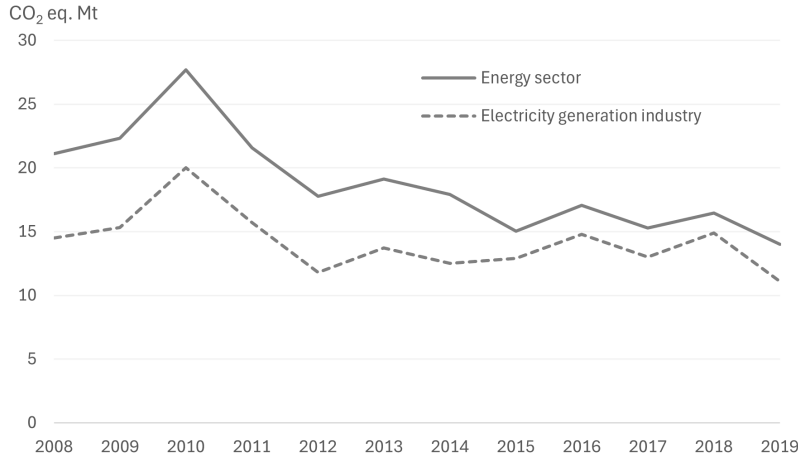


Figure 1: GHG emissions of Finland’s energy sector (NACE code 35 *Electricity, gas, steam, and air conditioning supply*; solid grey line) and electricity generation industry (TOL 2002 code 4011 *Production of electricity*; broken grey line) in 2008–2019, measured in Mt of CO₂ eq. Data sources: Eurostat air emissions accounts (solid line) and the national Greenhouse Gas Inventory of Statistics Finland (broken line).

Figure 1 shows the GHG emissions in million tonnes of CO₂ equivalent (CO₂ eq.) for the entire energy sector (represented by the 2-digit NACE Rev. 2 code 35 *Electricity, gas, steam and air conditioning supply*) based on industry-level data from Eurostat, and specifically for the electricity generation industry (represented by the 4-digit TOL 2002² code 4011 *Production of electricity*) based on firm-level data from Statistics Finland for the period 2008–2019. The electricity generation industry is the largest emitter of GHG within the energy sector, accounting for approximately 70-80% of the total GHG emissions of the entire energy sector. Although emissions from the electricity generation industry (represented by the broken gray line in Figure 1) decreased from 20 to approximately 12 million tonnes of CO₂ eq. between 2010 and 2012, the emission levels remained relatively stable thereafter. To ensure Finland’s transition to carbon neutrality by 2035, the electricity sector must further reduce its GHG emissions. Investigating the MACs of these firms can help identify the least-cost pathways for the required emission reduction.

²Statistics Finland, Standard Industrial Classification 2002.

Table 1: Number of electricity generation firms in Finland in 2000 and 2019 and the number of firms with reported GHG emissions.

Subdivision	2000		2019	
	All firms	With reported emissions	All firms	With reported emissions
<i>Production of electricity with hydropower and wind power</i>	34	-	202	2
<i>Separate production of electricity with thermal power</i>	4	1	10	2
<i>Combined heat and power production</i>	36	18	58	30
<i>Production of electricity with nuclear power</i>	2	1	7	2
<i>Combined heat and power production for industry</i>	2	1	7	2
<i>Other production of electricity</i>	9	3	-	-
Total	101	28	299	47

Source: Greenhouse Gas Inventory and the Business Register Database of Statistics Finland.

The Finnish electricity generation industry (TOL 2002 code 4011 *Production of electricity*) is further subdivided into five distinct sub-industries, as outlined in Table 1. This table provides an overview of electricity generation firms in Finland in 2000 and 2019, including those with reported emissions. Data were sourced from both the Greenhouse Gas Inventory³ and the Business Register⁴ of Statistics Finland. The latter includes all Finnish enterprises, including those without reported emissions.

³Greenhouse Gas Inventory.

⁴Financial Statement Data Panel.

Table 1 highlights a significant change in the number of electricity-generating firms (2000–2019), reflecting industry diversification. Noteworthy trends include an increase in hydropower, wind power, and combined heat and power generation. In 2000, there were 101 firms (28 that reported emissions). By 2019, the industry had grown substantially to 299 firms (47 reporting emissions). Specific categories, such as hydropower and wind power production, thermal power, and combined heat and power have shown variations in the number of firms over the past two decades.

However, Table 1 also reveals a notable aspect: A substantial number of firms do not report emissions. This may be because zero-emission firms, such as those utilizing solar or wind power, are not required to report. In addition, reliance on statistical estimates using energy consumption data, which may be incomplete or missing for certain businesses, can contribute to non-disclosure.

3. Methodology

3.1. Convex quantile regression

In this study, we employ convex quantile regression (CQR) to estimate the marginal cost of abatement (MAC) of GHG emissions. CQR is a data-driven method introduced by Kuosmanen and Zhou (2021) that builds upon previous studies by Wang et al. (2014) and Kuosmanen et al. (2015). This approach is fully nonparametric and adheres to standard economic theory axioms, such as monotonicity and convexity, without depending on arbitrary functional assumptions. Compared to previous approaches using convex regression and stochastic nonparametric envelopment of data (StoNED), where MAC estimation requires additional parametric distributional assumptions to identify a single frontier, the main advantage of CQR is that it employs multiple quantiles.⁵ In addition, CQR addresses biases in the estimation of MAC by considering factors that are frequently overlooked or inadequately addressed in traditional shadow pricing methods, such as inefficiency, the direction vector, random noise in the data, and heteroscedasticity.

Unlike traditional approaches, which often focus solely on output reduction as the primary means of emission abatement (Lee, 2005), CQR explicitly

⁵The number of quantiles can be specified based on the sample size and desired precision. However, it is recommended to use an equidistant grid of 10 quantiles for most applications (Kuosmanen and Zhou, 2021).

considers a wider range of options. This includes input-side factors such as fuel switching from coal to natural gas or renewables and clean technology investments in carbon capture and storage or improved efficiency of power plants. This broader consideration of abatement options can facilitate a more accurate estimation of achievable emission reductions than traditional approaches.

3.2. Estimation

This section details the estimation procedure of CQR. We begin by introducing the generic semi-nonparametric production model

$$y_{it} = f(K_{it}, L_{it}, M_{it}, E_{it}) + \delta' z_{it} + \varepsilon_{it}, \quad (1)$$

where y_{it} and E_{it} represent the economic output (revenue) and bad output (GHG emissions) of firm i in period t , respectively; K , L , and M refer to capital, labor, and intermediate inputs, respectively; f is a nonparametric production function assumed to be monotonically increasing, concave, satisfying constant returns to scale (CRS); z_{it} is the contextual variable (to be discussed in more detail in the next sub-section); and ε_{it} is a composite error term that encompasses potential inefficiency and random noise.

Conditional quantile production function Q_y is defined as follows:

$$Q_y[\tau | (K, L, M, E)] = f(K, L, M, E) + \delta' z_{it} + (F_\varepsilon^{-1}(\tau)), \quad (2)$$

where τ ($0 \leq \tau \leq 1$) indicates the order of the quantile, and F_ε is the cumulative distribution function of the composite error term ε . For a given quantile τ , the CQR estimator of Q_y is obtained by solving the quadratic programming (QP) problem for quantile τ :⁶

$$\min_{(\beta, \varepsilon^-, \varepsilon^+)} (1 - \tau) \sum_{t=1}^T \sum_{i=1}^n (\varepsilon_{it}^-)^2 + \tau \sum_{t=1}^T \sum_{i=1}^n (\varepsilon_{it}^+)^2, \quad (3)$$

⁶In the empirical analysis, the open-source Python package `pyStoNED` with the Mosek solver was utilized. `pyStoNED` can be accessed at <https://github.com/ds2010/StoNED-Python> and <https://pypi.org/project/pystoned/>.

subject to

$$\begin{aligned}
y_{it} &= \beta_{it}^K K_{it} + \beta_{it}^L L_{it} + \beta_{it}^M M_{it} + \beta_{it}^E E_{it} + \delta' z_{it} - \varepsilon_{it}^- + \varepsilon_{it}^+, \quad \forall i, \forall t \\
\beta_{it}^K K_{it} + \beta_{it}^L L_{it} + \beta_{it}^M M_{it} + \beta_{it}^E E_{it} &\leq \beta_{js}^K K_{it} + \beta_{js}^L L_{it} + \beta_{js}^M M_{it} + \beta_{js}^E E_{it}, \quad \forall i, \forall t \\
\beta_{it}^K &\geq 0, \quad \beta_{it}^L \geq 0, \quad \beta_{it}^M \geq 0, \quad \forall i, \forall t \\
\varepsilon_{it}^- &\geq 0, \quad \varepsilon_{it}^+ \geq 0, \quad \forall i, \forall t.
\end{aligned}$$

Our main interest is in the coefficients $\beta_{it}^K, \beta_{it}^L, \beta_{it}^M, \beta_{it}^E$, which are the estimated subgradients of the quantile production function $Q_y(\tau|K, L, M, E)$. The non-negative variables, ε_{it}^- and ε_{it}^+ , represent the negative and positive deviations, respectively, from the quantile frontier. The asymmetric loss function ensures that $100 \cdot \tau\%$ of the observations fall below that performance level τ . While ε_{it}^- and ε_{it}^+ encompass inefficiency (u) and noise (v) captured by the error term ε , our study does not explicitly identify or isolate these sources of deviation.

Following Kuosmanen and Zhou (2021), we solve Problem (3) ten times, varying parameter $\tau = \{0.05, 0.15, \dots, 0.95\}$. Thus, we obtain ten sets of subgradient estimates $\{\beta_{it}^K, \beta_{it}^L, \beta_{it}^M, \beta_{it}^E\}$ for each firm i in year t . To obtain the unique shadow prices for each observation, we take the weighted average of the coefficients for the two quantiles closest to the observed data point. However, for observations that fall below the quantile $\tau = 0.05$ or above the quantile $\tau = 0.95$, we utilize the shadow prices associated with the nearest quantile.

Conventionally, the shadow price β_{it}^E is directly interpreted as the MAC of emissions. However, this interpretation implicitly assumes that downscaling production is the only way to reduce emissions. Alternatively, a firm could invest in cleaner technology, which usually requires additional capital investment and labor resources, or switch to cleaner fuels, which would increase intermediate inputs. To account for a broader set of abatement strategies, Kuosmanen and Zhou (2021) defined MAC as the least-cost abatement alternative:

$$\text{MAC}_{it} = \min \left\{ r_{it} \frac{\beta_{it}^E}{\beta_{it}^K}, w_{it} \frac{\beta_{it}^E}{\beta_{it}^L}, \frac{\beta_{it}^E}{\beta_{it}^M}, \beta_{it}^E \right\}, \quad (4)$$

where r and w refer to the capital rents and wage rate, respectively.⁷ Note that $\text{MAC}_{it} \leq \beta_{it}^E$ by construction; taking a broader set of abatement strategies into account will always yield a lower MAC estimate.

3.3. Heckman correction of zero-valued observations

The estimation of MAC in Equation (4) critically relies on the shadow price of emissions β_{it}^E . Unfortunately, the shadow prices are unidentified for zero-emission firms for which emissions $E_{it} = 0$. As stressed in the introduction, the subset of zero-emission firms includes renewable producers that do not emit any GHG emissions, as well as small conventional producers that emit GHG emissions but are not required to report their emissions according to the EU directive.

Since the subset of zero-emission firms is relatively large (see Section 2) and subject to endogenous selection (e.g., the use of renewable resources), simply excluding zero-emission firms from the estimation would likely cause sample selection bias. To mitigate this bias, we employ the two-step procedure introduced by Heckman (1976, 1979) to model selection in microeconomics, such as in the context of wage equations or consumer expenditure. Recently, Kuosmanen et al. (2023) applied the Heckman correction in the nonparametric setting of convex expectile regression when the output variable y had zero-valued observations. In this study, we apply a similar approach, in which the most critical variable is E_{it} , which has a large share of zero-valued observations.

In the first step, we define a binary variable, Y , indicating whether the emission of firm i in period t , E_{it} , is greater than zero or not, as $Y_{it} = \{1 \text{ if } E_{it} > 0, \text{ and } 0 \text{ otherwise}\}$. We then use standard probit regression to estimate the likelihood of a firm having positive emissions based on the predictor variables \mathbf{x} :

$$Y_{it} = \Phi(\mathbf{x}'_{it}\gamma) + \varepsilon_{it}. \quad (5)$$

In Equation (5), Φ denotes the cumulative distribution function of the standard normal distribution, $N(0, 1)$, and variables \mathbf{x} include predictors,

⁷In the empirical part of this study, the capital rents are estimated by the ratio of the operating profit and capital stock, and the wage rate by the ratio of the total payroll costs and the number of employees (full time equivalent). By construction, the prices of value added and intermediate inputs are equal to one.

such as the number of employees, firm value added, firm age, and dummy variables for sub-industry and year. Given the parameter estimates $\hat{\gamma}$, the inverse Mills ratios are calculated as:

$$IM_{it} = \frac{\phi(\mathbf{x}'_{it}\hat{\gamma})}{\Phi(\mathbf{x}'_{it}\hat{\gamma})}, \quad (6)$$

where ϕ and Φ are the density function and the cumulative distribution function of the standard normal distribution $N(0, 1)$, respectively.

In the second step, we apply the CQR estimator (3) to the subsample of firms with positive emissions $E_{it} > 0$, taking the inverse Mills ratios (IM_{it}) as a contextual variable z . While the shadow prices of zero-emission firms remain unidentified, the inverse Mills ratio alleviates sample selection bias caused by the exclusion of zero-emission firms. Note that renewable energy producers with zero emissions cannot decrease their own emissions; thus, their MAC becomes infinite. While the market share of renewable producers needs to increase to achieve the policy targets, actual abatement must take place in those firms that currently generate GHG emissions.

4. Data and variables

To evaluate the MAC for reducing GHG emissions, we utilize two data sources from Statistics Finland, the national statistical authority. The first source is register-based firm-level data on GHG emissions from the National Greenhouse Gas Inventory.⁸ These yearly panel data cover all electricity-generating firms participating in the EU ETS from 2000 to 2019. According to the EU directives, all power plants with a net heat excess of 20 MW must participate in the EU ETS.

The firm-level data of the national greenhouse gas inventory used in this study are based on plant-level monitoring information submitted to the Finnish Energy Authority. This information covers emissions at both the establishment and firm levels, reported as CO₂ and GHG emissions in CO₂ eq. This dataset is managed by Statistics Finland under the United Nations Framework Convention on Climate Change (UNFCCC), EU regulations, and the Kyoto Protocol, serving as a foundation for climate policy planning and monitoring.

⁸Greenhouse Gas Inventory.

The second source is Financial Statement panel data, which provide information on all independent businesses across various industries in Finland. These panel data encompass essential firm-level details from income statements and balance sheets, including industry classification, employee count, value added, and financial metrics such as sales and fixed assets. Data for enterprises with at least 20 employees are collected directly, while information for smaller businesses is sourced from administrative records such as business taxation registers.

By merging these two datasets using firm identification codes, we obtain a unique dataset that combines firm-level emission records with business register data. This allows us to investigate the cost of GHG abatement and alternative pathways of emission reduction. The merger produced a sample of 3,628 observations (523 firms) for the period 2000–2019. After excluding firms with unreported GHG emissions, the sample consisted of 798 firm-year observations (85 firms).

To estimate MAC, we use the following variables: revenue (desirable output), GHG emissions (undesirable output), labor (measured in full-time equivalent units), capital (represented by fixed assets), and intermediate inputs (derived as the difference between revenue and value added). Table 2 presents descriptive statistics for these variables across the six sub-industries according to the Finnish TOL 2002 classification. This table reveals interesting patterns across the sub-industries. For example, firms specializing in hydropower and wind power may also generate electricity from fossil fuels, but, on average, they have lower emissions and revenues than firms in other sub-industries. In contrast, firms primarily focused on nuclear power, supplemented with additional fossil fuel plants, exhibit significant capital intensity alongside higher labor and intermediate input requirements. Table 2 shows that many firms classified as renewable or nuclear electricity producers also have conventional plants that use fossil fuels to generate GHG emissions.

Table 2: Descriptive statistics of the key variables.

	Revenue, M€	Emissions, 10 ³ t of CO ₂ eq.	Labor, full-time eq.	Capital, M€	Intermediate inputs, M€
<i>All firms</i>					
Mean	45.00	251.17	60.00	166.01	34.78
Median	25.43	90.22	11.78	31.74	19.55
Std. Dev.	70.74	436.97	155.03	727.29	53.86
<i>Hydropower and wind power</i>					
Mean	9.01	0.78	21.48	20.79	6.25
Median	11.77	0.18	27.00	25.51	8.25
Std. Dev.	5.19	1.13	10.89	11.56	3.83
<i>Separate production of electricity with thermal power</i>					
Mean	45.27	688.39	27.63	62.92	42.07
Median	36.77	348.21	12.36	46.11	28.79
Std. Dev.	40.48	871.60	45.09	51.13	38.01
<i>Combined heat and power production</i>					
Mean	42.22	256.68	51.34	64.56	32.70
Median	25.61	82.91	11.06	28.90	18.87
Std. Dev.	56.10	413.36	118.11	83.54	44.66
<i>Production of electricity with nuclear power</i>					
Mean	335.97	193.16	779.85	4197.78	235.60
Median	296.71	0.48	814.30	4843.38	214.47
Std. Dev.	137.21	861.14	123.76	1816.86	121.80
<i>Combined heat and power production for industry</i>					
Mean	25.43	187.01	18.43	38.12	20.87
Median	24.89	145.16	3.00	29.21	20.66
Std. Dev.	14.49	253.34	31.16	29.05	11.38
<i>Other production of electricity</i>					
Mean	8.72	16.88	1.25	42.20	4.21
Median	7.61	8.73	0.30	25.58	4.97
Std. Dev.	5.28	16.81	2.13	30.69	2.01

5. Results

5.1. Probit regression

A standard probit regression is employed to predict the probability of firms having positive GHG emissions (2000–2019) for a sample of 523 firms. The binary outcome variable is one for firms with emissions greater than zero, and zero otherwise. The model includes essential predictor variables, such as the number of employees (in full-time equivalents), firm value added, firm age, and dummy variables representing sub-industry and year effects as control variables. Table 3 reports the estimated coefficients for each predictor, along with their robust standard errors, calculated using the Stata software.

Regression analysis reveals that, on average, the probability of firms having positive GHG emissions is associated with several key factors. The coefficient of firm size, measured by the number of employees, suggests that an increase in employees is generally associated with a lower probability of positive emissions. This relationship may be explained by nuclear power plants, as they contribute significantly to the observed patterns. In contrast, older firms tend to have a higher probability of positive emissions. The coefficient for firm value added is positive but has a minimal relationship with the probability of positive emissions.

Table 3: Probit estimates.

Variable	Coefficient	Robust st. error
Intercept	-3.333***	0.237
Employees	-0.003***	0.001
Value added	0.000***	0.000
Firm age	0.014***	0.003
Control variables for sub-industry and year	Yes	
Log likelihood	-933.636	

Note: ***, **, and * indicate statistical significance at the 1%, 5%, and 10% levels, respectively.

The results presented in Table 3 were used to calculate the inverse Mills ratio for a subset of 798 observations from 85 electricity generation firms for which emissions were greater than zero. By incorporating the inverse Mills ratio as an explanatory variable in the subsequent analysis, this study aims

to address the truncation bias that arises from excluding observations with zero emissions.

5.2. Decarbonization of the Finnish electricity generation

We next estimate the MAC of GHG emissions for Finnish electricity generation firms, excluding observations with zero emissions, and incorporating the inverse Mills ratio as a contextual variable. This analysis focuses on 798 observations from 85 electricity generation firms with non-zero emissions. The aim is to determine the MACs for GHG emissions and identify cost-effective abatement options. We consider several options, including (i) downscaling production, (ii) investing in capital for carbon reduction or cleaner production technologies, (iii) increasing labor input (e.g., hiring additional technicians), and (iv) expanding intermediate inputs by, for instance, increasing the use of renewable energy. The most cost-effective MAC for GHG emissions is determined by identifying the least-cost option.

Table 4 provides an overview of the MAC estimates and presents the median, mean, and standard deviation values for each efficiency tier. This information offers insights into variations in abatement costs across different firm segments. Notably, firms with higher efficiency in the upper quantiles generally exhibit higher MAC values. This aligns with the economic principle that as firms optimize their processes and attain higher efficiency levels, the cost of additional emission reductions increases.

The median MACs range from €0.05 to €3.46 per tonne of CO₂ eq. The average values span from €9.63 to €3435 per tonne of CO₂ eq., a large disparity exists due to a few firms with exceptionally high values. These high values might be due to factors such as technological limitations or specific industry conditions faced by these firms. Consequently, relying on the average MAC may present a misleading picture of the abatement costs. Notably, based on the median values, most firms can abate their emissions at a very low cost.

Comparing our findings to those from previous studies is challenging because of differences in methodology and context. However, to offer a broader perspective on MAC in electricity generation, Park and Lim (2009) reported an average MAC of €14.04/tonne CO₂ for Korean fossil-fueled power plants, whereas Johnson et al. (2022) reported a cost range of \$49-64 per tonne of CO₂ eq. abated at coal-powered electricity generation plants in the US. Another study by Masum et al. (2020) analyzed biomass co-firing with coal at

US power plants and found an abatement cost range of \$8 to \$38 per tonne of CO₂ eq. abated.

Table 5 presents the distributions of the least-cost abatement options across different efficiency tiers. Specifically, the figures in each row represent the share of firms within an efficiency tier with a specific least-cost strategy to reduce emissions. For instance, within the 0-5% efficiency tier, 4.9% of firms are recommended to decrease production as the most cost-effective approach, while 32.8% should make capital investments, 59.0% should increase labor, and 3.3% should increase intermediate inputs as the most cost-effective options.

Downscaling production is the least-cost alternative for a limited subset of firms, suggesting that reducing the scale of production is not the most economical strategy for all efficiency levels. For less efficient firms in the lower tiers (0-5% to 35-45%), the least-cost strategies for reducing emissions involve more focus on capital investment and an increase in labor input. This highlights that at lower efficiency levels, investing in technology and human resources is more cost-effective for emission reduction. In contrast, for more efficient firms in higher tiers (45-55% to 95-100%), increasing labor and intermediate inputs emerge as the most cost-effective abatement strategies. These findings suggest that, as efficiency improves, optimizing labor and utilizing intermediate inputs become key approaches to achieving cost-effective emission reduction.

Table 4: Marginal abatement cost (MAC) for Finnish electricity generation (2000–2019), €/t of CO₂ eq.

Efficiency tier, %	Median	Mean	Std. Dev.
0-5	0.05	18.23	80.62
5-15	0.41	19.55	94.09
15-25	0.28	430.89	3613.60
25-35	0.60	9.63	21.28
35-45	0.96	20.93	106.07
45-55	0.26	15.86	52.15
55-65	2.09	13.07	34.99
65-75	0.69	34.13	152.66
75-85	2.33	3435.79	28213.00
85-95	1.27	35.51	106.26
95-100	3.46	52.79	101.06

Table 5: Distribution of least-cost abatement options for Finnish electricity generation firms.

Efficiency tier, %	Downscale output, %	Capital investment, %	Increase labor, %	Increase intermediate inputs, %
0-5	4.92	32.79	59.02	3.28
5-15	3.53	29.41	62.35	4.71
15-25	1.27	22.78	73.44	2.53
25-35	5.48	16.44	73.97	4.11
35-45	0.00	10.39	85.71	3.90
45-55	2.63	7.89	88.16	1.32
55-65	2.56	5.13	85.90	6.41
65-75	3.61	3.61	80.72	12.05
75-85	2.94	8.82	79.41	8.82
85-95	1.47	2.94	75.00	20.59
95-100	6.67	6.67	66.67	20.00

5.3. Forward-looking assessment of the GHG abatement cost

This part of our study builds on the work of Dai et al. (2020), who pioneered the application of CQR for a forward-looking assessment based on MAC estimates. Unlike Dai et al. (2020) who explored CO₂ emissions in a broader context across different provinces in China, we tailor the CQR approach to the specific case of the Finnish electricity generation industry. This allows us to focus on a forward-looking assessment of abatement costs within this industry for 2021–2035, considering Finland’s specific decarbonization goals and economic growth projections. The capability of the CQR method lies in its ability to estimate not only the least-cost pathway, but also the costs associated with various abatement options. In this study, we explore the economic implications of downsizing output (production reduction), capital investment, increasing labor input, and increasing intermediate inputs as potential strategies for reducing GHG emissions in the electricity generation industry.

Utilizing MAC estimates and aligning them with Finland’s carbon emissions reduction targets, this section focuses on a forward-looking assessment of abatement costs within the country’s electricity generation industry for 2021–2035. Specifically, we examine the projected economic cost to achieve a 90% reduction and complete decarbonization (zero emissions). To achieve

this, we first fit an exponential trend line using nonlinear regression applied to the observed GHG emissions and the estimated MAC values spanning the period 2000–2019. The equation is as follows:

$$\text{MAC}_t = A \cdot e^{b \cdot E_t} \quad (7)$$

where MAC_t is the average abatement cost in year t , A is a constant, b is the slope, and E_t is total emissions in year t . Table 6 presents the regression coefficients.

Table 6: Nonlinear regression results (2000–2019).

	Least cost	Downscale output	Capital investment	Increase labor	Increase intermediate inputs
Constant	33.22	22.33	42.22	105.18	33.77
Slope	-0.38	-0.21	-0.09	-0.45	-0.23

Note: Authors’ calculations are based on Statistics Finland’s data. All the coefficients are statistically significant at the 1% significance level.

Using the predicted trend, we next extrapolate the MAC of future GHG abatement and estimate the associated abatement costs. To provide insights into the potential economic costs associated with different strategies for reducing GHG emissions, Table 7 provides estimates of the abatement costs for two alternative abatement targets: i) achieving a 90% reduction in current GHG emissions and ii) achieving complete decarbonization (reducing emissions to zero) (cf., the sector-specific low-carbon roadmaps by Paloneva and Takamäki, 2021). The analysis considers the abatement cost for the least-cost option and other strategies, such as downsizing production, capital investment, increased labor input, and increased intermediate inputs.

Table 7: Estimated economic cost of abatement (M€).

	Least cost	Downscale output	Capital investment	Increase labor	Increase intermediate inputs
90% reduction	62.16	69.22	193.35	162.01	97.64
To zero	82.61	83.77	221.97	225.21	119.49

For a 90% reduction in emissions, the projected least cost is estimated at 62.16 million euros (M€). Other abatement cost options include: downsizing output (69.22 M€), capital investment (193.35 M€), increasing labor input (162.01 M€), and increasing intermediate inputs (97.64 M€). In the case of complete decarbonization, the estimated least cost rises to 82.61 M€. The corresponding costs for the other abatement options are 83.77 M€ for downsizing output, 221.97 M€ for capital investment, 225.21 M€ for increasing labor input, and 119.49 M€ for increasing intermediate inputs.

To further explore abatement alternatives, we extend our analysis to predict the marginal cost of abating GHG emissions using either input or output. Figure 2 illustrates this prediction, depicting the MAC for each considered strategy: downsizing output (production reduction), investing in capital, increasing labor input, and increasing intermediate inputs. The horizontal axis represents GHG emissions, which decrease to zero over time, and the vertical axis represents the MAC.

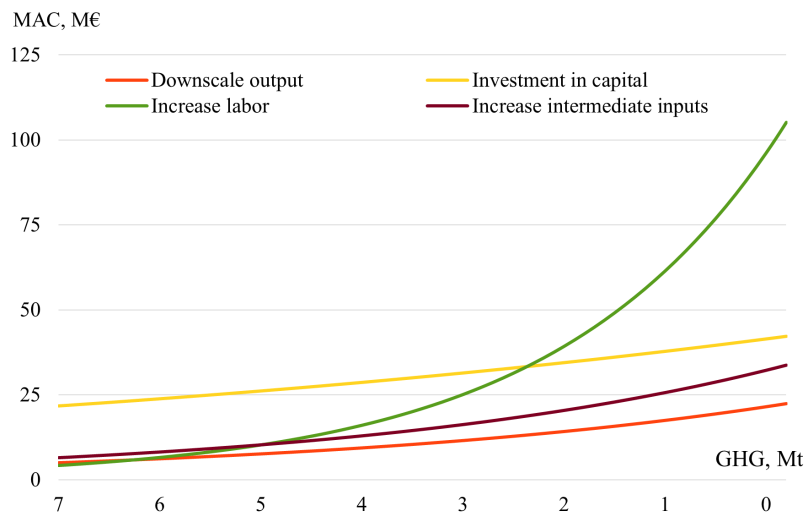


Figure 2: Marginal abatement cost (MAC) of various strategies for reducing GHG emissions in the Finnish electricity generation industry (2021–2035).

Currently, increasing labor input emerges as the most cost-effective option for most firms (Table 7). Figure 2 corroborates this, depicting the MAC for each abatement strategy. As the figure shows, the MAC curve for increasing labor input starts at a relatively low point compared to the other options.

However, as GHG emissions continue to decrease (moving right on the x-axis), the MAC of increasing labor rises sharply.

Downsizing production remains a cost-effective strategy until a certain point at which the MAC increases over time. Increasing intermediate inputs is another cost-effective option to lower GHG emissions; for instance, increasing the proportion of renewable energy consumption is the next least-cost alternative. Finally, the MAC of investing in capital has an initially higher value than the other options and is not the most cost-effective strategy for GHG abatement. However, as GHG emissions decrease, the MAC of investing in capital moderately increases and becomes a better alternative to increasing labor input.

Finally, it is important to note that while Figure 2 provides a useful tool for predicting the MAC of abating GHG emissions using either input or output, the graph is based on prediction rather than actual data. Therefore, it should be used as a guide rather than a definitive source of information.

6. Conclusions

Finland’s electricity generation industry plays an essential role in achieving its ambitious carbon neutrality targets and in providing low-emission electricity to other industries transitioning away from fossil fuels. Effective emission reduction targets and policies require an understanding of the cost of reducing GHG emissions. This study examines the MACs of GHG emission reductions in the Finnish electricity generation industry using unique firm-level GHG emission data merged with register-based financial statement data.

Because the starting dataset of electricity generation firms included a large number of firms for which GHG emissions were not available, we first used the Heckman correction to address the selection bias caused by excluding observations with zero emissions. Then, by employing convex quantile regression, we identified the least-cost options for each firm in our sample to reduce its emissions. Finally, we examined the least-cost decarbonization pathways in relation to Finland’s carbon neutrality goal by 2035.

Our findings show that median MACs of GHG emissions range from 0.1 to 3.5 euros per tonne of CO₂ equivalent, indicating substantial cost variation across efficiency tiers. More efficient firms in higher tiers of efficiency tend to have higher MACs. For less efficient firms in lower tiers, focusing on capital investment and increasing labor input has emerged as a least-cost strategy to reduce emissions. This emphasizes the potential benefits of technological

upgrades and investments in human resources for emission reduction in the early stages of efficiency improvement. In contrast, more efficient firms in higher tiers find increasing labor and intermediate inputs to be the least-cost strategies, suggesting a shift towards optimizing labor and utilizing intermediate inputs for efficient emission reduction. The estimated costs of achieving a 90% reduction in carbon emissions and complete decarbonization were 62.1 and 82.6 million euros, respectively. These projections demonstrate that the feasibility of emission reduction strategies depends on the stringency of the set target. Although the least-cost option is financially attractive for a 90% reduction, the cost increases significantly for zero emissions. In the context of existing research, our study aligns with the growing body of literature on MAC assessments (Xian et al., 2022).

The application of least-cost abatement strategies has yielded new insights into developing effective environmental policies. By examining both efficient and inefficient firms, our study provides a better understanding of this subject matter. However, a significant drawback of our study is the inability to determine the exact reason for the absence of emissions from zero-emission firms. It is uncertain whether these firms truly do not emit emissions or if there are inconsistencies in the data.

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